- 1 ALDERSON REPORTING COMPANY
- 2 STEVEN MOSKEY
- 3 HJU180000
- 4 MARKUP OF H.R. 1860, THE DIGITAL GOODS AND SERVICES TAX
- 5 FAIRNESS ACT OF 2011;
- 6 H.R. 823, FOR THE RELIEF OF MARIA CARMEN CASTRO RAMIREZ AND
- 7 J. REFUGIO CARRENO ROJAS;
- 8 H.R. 316, FOR THE RELIEF OF ESTHER KARINGE;
- 9 H.R. 794, FOR THE RELIEF OF ALLAN BOLOR KELLEY;
- 10 H.R. 357, FOR THE RELIEF OF CORINA DE CHALUP TURCINOVIC;
- 11 H.R. 824, FOR THE RELIEF OF DANIEL WACHIRA;
- 12 H.R. 1857, FOR THE RELIEF OF BARTOSZ KUMOR;
- 13 H.R. 3120, THE STUDENT VISA REFORM ACT;
- 14 H.R. 6019, THE JUVENILE ACCOUNTABILITY BLOCK GRANT
- 15 REAUTHORIZATION AND THE BULLYING PREVENTION AND INTERVENTION
- 16 ACT; AND THIRD SEMIANNUAL ACTIVITY REPORT OF THE COMMITTEE
- 17 OF THE JUDICIARY FOR THE 112TH CONGRESS.
- 18 Thursday, June 28, 2012
- 19 House of Representatives

- 20 Committee on the Judiciary
- 21 Washington, D.C.

- The committee met, pursuant to call, at 12:05 p.m., in
- 23 Room 2141, Rayburn Office Building, Hon. Lamar Smith
- 24 [chairman of the committee] presiding.
- 25 Present: Representatives Smith, Gallegly, Goodlatte,
- 26 Lungren, Chabot, King, Franks, Jordan, Marino, Ross, Quayle,
- 27 Amodei, Conyers, Berman, Scott, Watt, Lofgren, Jackson Lee,
- 28 Waters, Cohen, Johnson, Quigley, Chu, Deutch, Sanchez, and
- 29 Polis.
- 30 Staff present: Richard Hertling, Staff Director and
- 31 Chief Counsel; Travis Norton, Majority Parliamentarian;
- 32 Sarah Kish, Majority Clerk; George Fishman, Counsel, Sarah
- 33 Allen, Counsel; Perry Apelbaum, Minority Staff Director;
- 34 Danielle Brown, Minority Parliamentarian; Norberto Salinas,
- 35 Counsel; and Bobby Vassar, Counsel.

37 Chairman Smith. The Judiciary Committee will come to

- 38 order.
- 39 Without objection, the chair is authorized to declare
- 40 recesses of the committee at any time.
- 41 And the clerk will call the roll to establish a quorum.
- 42 Ms. Kish. Mr. Smith?
- 43 Chairman Smith. Present.
- Ms. Kish. Mr. Sensenbrenner?
- 45 Mr. Coble?
- 46 Mr. Gallegly?
- 47 Mr. Goodlatte?
- 48 Mr. Lungren?
- 49 Mr. Chabot?
- 50 Mr. Issa?
- Mr. Pence?
- 52 Mr. Forbes?
- 53 Mr. King?
- Mr. Franks?
- 55 Mr. Franks. Here.
- Ms. Kish. Mr. Gohmert?
- 57 Mr. Jordan?

Mr. Poe?

- 59 Mr. Chaffetz?
- Mr. Griffin?
- Mr. Marino?
- Mr. Marino. Present.
- Ms. Kish. Mr. Gowdy?
- Mr. Ross?
- Mr. Ross. Present.
- Ms. Kish. Ms. Adams?
- Mr. Quayle?
- Mr. Amodei?
- Mr. Amodei. Present.
- 70 Ms. Kish. Mr. Conyers?
- 71 Mr. Berman?
- 72 Mr. Nadler?
- 73 Mr. Scott?
- 74 Mr. Scott. Present.
- 75 Ms. Kish. Mr. Watt?
- 76 Ms. Lofgren?
- 77 Ms. Lofgren. Here.
- 78 Ms. Kish. Ms. Jackson Lee?

79 Ms. Jackson Lee. Present.

- Ms. Kish. Ms. Waters?
- Mr. Cohen?
- Mr. Johnson?
- 83 Mr. Pierluisi?
- Mr. Quigley?
- Mr. Quigley. Here.
- Ms. Kish. Ms. Chu?
- Mr. Deutch?
- Ms. Sanchez?
- 89 Mr. Polis?
- 90 Chairman Smith. The gentleman from Ohio.
- 91 Mr. Jordan. Here.
- 92 Chairman Smith. The gentleman from Arizona.
- 93 Mr. Quayle. Present.
- 94 Chairman Smith. The gentleman from Colorado.
- 95 Mr. Polis. Present.
- 96 Chairman Smith. The gentlewoman from California.
- 97 Ms. Chu. Present.
- 98 Chairman Smith. Okay. The clerk will report.
- 99 Ms. Kish. Mr. Chairman, 13 members responded present.

100 Chairman Smith. Okay. A working quorum is present.

- 101 We have a number of bills that we are going to consider
- 102 today. I believe all of them are basically non-
- 103 controversial and bipartisan. And we will start with some
- 104 private immigration bills that we will consider en bloc.
- 105 Pursuant to notice, I now call up H.R. 823, For the
- 106 Relief of Maria Carmen Castro Ramirez and Jay Refugio
- 107 Carreno Rojas; H.R. 316, For the Relief of Esther Karinge;
- 108 H.R. 794, For the Relief of Allan Bolar Kelley; H.R. 357,
- 109 For the Relief of Corina de Chalup Turcinovic; H.R. 824, For
- 110 the Relief of Daniel Wachira; and H.R. 1857, For the Relief
- 111 of Bartosz Kumor.
- 112 For purposes of markup, and without objection, the bills
- 113 will be considered en bloc, and the clerk will report the
- 114 bills.
- Ms. Kish. H.R. 823, for the relief of Maria Carmen
- 116 Castro Ramirez and J. Refugio Carreno Rojas --
- 117 Chairman Smith. Without objection, the bills will be
- 118 considered as read
- 119 [The information follows:]

121 Chairman Smith. I will recognize myself for an opening

- 122 statement.
- 123 I support the passage of these 6 private immigration
- 124 bills. Each of them conforms to the Judiciary Committee's
- 125 policies for private bills and represents a legitimate
- 126 effort to grant extraordinary relief.
- 127 Private bills offer narrow relief to specific
- 128 individuals. When a private bill is referred to the
- 129 Judiciary Committee, we have the ability to ask the
- 130 Department of Homeland Security for a report on any
- 131 information that might affect our judgment of whether to
- 132 move the bill forward. With respect to these six bills, DHS
- 133 has not reported any negative information about the
- 134 individuals the bills benefit.
- Each of these individuals has a compelling story that
- 136 justifies the committee granting theme the relief provided
- 137 for in these bills. For example, one of the individuals was
- 138 abandoned to die as an infant on a Nairobi trash heap.
- 139 Another came to the U.S. to care for a fiancé who became a
- 140 quadriplegic after being struck by a drunk driver.
- 141 Private bills are extraordinary remedies and should be

142 reserved for rare circumstances. These bills meet that

- 143 test, and I urge my colleagues to support them.
- 144 The gentlewoman from California, Ms. Lofgren, the
- 145 ranking member of the Immigration Subcommittee, is
- 146 recognized for her statement.
- 147 Ms. Lofgren. Thank you, Mr. Chairman. As you
- 148 mentioned, we are marking up the six private immigration
- 149 bills. Most of the bills are familiar to us. In fact, the
- 150 House passed two of them in the 110th Congress, but they did
- 151 not become law because of the Senate's failure to take them
- 152 up at the time. Those two bills, along with three others
- 153 that we will be considering today, were reintroduced in the
- 154 111th Congress, and as you have noted, the subcommittee
- 155 voted to request ICE to prepare reports.
- 156 Although the House and Senate were able to work together
- 157 toward the end of that Congress to break a logjam and enact
- 158 two private immigration laws, we were not able to get to
- these bills.
- 160 The sixth bill we will consider today, the only one that
- 161 was introduced for the first time in this Congress, was
- 162 introduced by Ranking Member Conyers. The bill meets

163 several of our past precedents, and he may wish to describe

- 164 it in detail. In the interest of time, however, I will
- 165 simply incorporate the remarks that I have previously made
- in support of each of the bills we will consider today.
- 167 I do want to make one point about private immigration
- 168 bills. One of the most important values served by such
- 169 bills is they help us identify problems in the laws that
- 170 must be fixed. One such problem is the rigid age cutoff
- 171 contained in the Immigration and Nationality Act for
- 172 international adoptions.
- 173 Under current law, an adoption must be finalized before
- 174 a child turns 16 in order for the child to qualify for legal
- 175 status in the United States. The only exception to this is
- 176 in the case of adopting the sibling of such a child, in
- which case the cutoff is 18 years of age.
- 178 It does not make sense to have two different age
- 179 cutoffs. It just creates confusion. Moreover, this
- 180 committee regularly considers and passes private immigration
- 181 bills to help children who, through no fault of their own or
- 182 their adoptive parents, miss the more stringent age cutoff
- 183 of 16. In such cases, although the child has been legally

adopted by U.S. citizen parents, he or she cannot legally

- 185 remain with his or her parents in the United States.
- 186 In the last Congress, Chairman Smith and I introduced
- 187 H.R. 5532, the International Adoption Harmonization Act of
- 188 2010. The bill passed the House by voice vote, but was
- 189 never taken up in the Senate. It was a good bill that would
- 190 have harmonized the adoption requirements by setting a
- 191 uniform cutoff of 18. Instead, Congress enacted the bill
- 192 introduced by Senator Klobuchar that accomplished some of
- 193 the good goals of our bill, but left in place the one
- 194 discrepancy that I have discussed.
- 195 I mention H.R. 5532 only because it illustrates some of
- 196 the public good that can come from the private bill process.
- 197 Year after year, we hear heart-wrenching stories about
- 198 children who will be separated from their parents without a
- 199 private immigration bill because the parents were unable to
- 200 finalize the adoption before the kids turn 16. Two of the
- 201 beneficiaries of the bills before us, Allan Kelley and Bart
- 202 Kumor, fall into that category.
- 203 The bill that Mr. Smith and I introduced would have
- 204 eliminated the need to consider such bills in the future

205 because it would have set a new requirement based on what we 206 have learned through reviewing so many of these cases. This 207 may be an issue for us to revisit in light of the individual cases that keep coming before us. 208 209 And with that, I yield the balance of my time. 210 Chairman Smith. Thank you, Ms. Lofgren. 211 Without objection, the chairman of the Immigration Subcommittee's statement will be made a part of the record, 212 213 as will the ranking member of the full committee's 214 statement. 215 [The information follows:]

Chairman Smith. A reporting quorum being present, the 217 218 question is on reporting the bills en bloc favorably to the 219 House. 220 Those in favor, say aye. 221 Opposed, no. 222 The ayes have it, and the bill is reported favorably. With that, we will report this amendment in the nature 223 224 of a substitute, and staff is authorized to make technical 225 and conforming changes. Members will have 2 days to submit 226 views. [The information follows:] 227

Chairman Smith. We will now go to H.R. 3120, the 229 230 Student Visa Reform Act. Pursuant to notice, I call up H.R. 231 3120, the Student Visa Reform Act, for purposes of markup. 232 And the clerk will report the bill. 233 Ms. Kish. H.R. 3120, to amend the Immigration and Nationality Act to require accreditation --234 Chairman Smith. Without objection, the bill will be 235 considered as read. 236 237 [The information follows:]

Chairman Smith. I will recognize the gentlewoman from

240	California, Ms. Lofgren, to offer an amendment in the nature
241	of a substitute. And the clerk will report that amendment
242	in the nature of a substitute.
243	Ms. Lofgren. Thank you, Mr. Chairman. Our student visa
244	program, known as the F visa, has a long and proud history.
245	For decades it has helped American colleges and universities
246	attract some of the brightest young minds in the world,
247	while offering those students the opportunity to study in
248	the world's leading institutions of higher education.
249	The benefits to our country have been great. The
250	inclusion of leading students from all over the world has
251	expanded and enriched the educational experiences for all
252	students involved. And by immersing foreign students in
253	American culture, the program often creates a lasting and
254	favorable understanding of our country that pays dividends
255	in foreign countries for years to come.
256	Unfortunately, some colleges and universities have been
257	undermining the laudable mission of this visa program. Last
258	year Immigration and Customs Enforcement took down two
259	schools in California, the International Technological

260 University in San Jose and Tri-Valley University in 261 Pleasanton, after they were found to have engaged in 262 widespread visa fraud and exploitation of students. Among 263 other things, the schools were found to have sponsored many 264 students without requiring that they actually take courses. 265 They also misled students as to the schools' accreditation 266 and the ability of students to transfer credits to 267 accredited institutions. Commonly known as visa mills, these institutions took 268 269 enormous sums of money from their students, but provided 270 questionable academic courses and essentially worthless 271 degrees. To prevent this type of fraud in the future, H.R. 3120 272 273 requires that colleges and universities be accredited in 274 order to host foreign students. Such accreditation would 275 need to be given by a regional or national accrediting 276 agency recognized by the Secretary of Education. Schools 277 that are not accredited are given three years to acquire such accreditation, so long as they apply for accreditation 278 279 within one year. 280 Moreover, to prevent other types of academic

institutions from committing fraud, the bill also provides

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282 the Secretary of DHS with the discretion to provide that 283 other institutions similarly be accredited. The Secretary 284 would be authorized to require accreditation in cases where 285 an appropriate accrediting body exists and the institution 286 seeks to host 25 or more foreign students. Seminaries and 287 other religious institutions would be exempt from this 288 requirement. This bill follows in the footsteps of the bill sponsored 289 290 by Representative Barney Frank and Chairman Smith last 291 Congress that requires the accreditation of language 292 training programs before they can host foreign students. That bill was enacted on December 14th, 2010, and has 293 294 already helped DHS crack down on fraud and language training 295 programs. 296 This bill would do the same. By requiring that visas 297 for foreign students only be granted where a school is accredited, H.R. 3120 will prevent illegitimate institutions 298 299 from cheating foreign students who legitimately seek a bona fide education in the United States. 300 301 In addition, this requirement will prevent fly-by-night

institutions from engaging in student visa fraud to smuggle or traffic persons into the country.

- 304 Finally, I have worked with Chairman Smith on an 305 amendment to further strengthen the bill in light of recent 306 concerns that have come to our attention. That amendment 307 would provide a provision to prevent certain persons from 308 owning or running an academic institution that seeks to host 309 foreign students. Persons would be barred if they have been convicted of human trafficking, transportation, free legal 310 311 sexual activity, alien smuggling or harboring, or visa fraud 312 under the student visa program.
- 313 The amendment will also give additional flexibility to 314 the Secretary of DHS with respect to schools that are 315 playing by the rules and trying to get accreditation, but 316 may be running into bureaucratic delays. Specifically, the 317 Secretary is given the ability to waive the accreditation 318 requirement in cases where a college, university, or 319 language training program is otherwise in compliance with 320 the law and is taking good faith steps to obtain 321 accreditation.
- 322 I thank the chairman for bringing this bill up for

323 consideration and for working with me to improve and 324 strengthen the bill. I would urge my colleagues to support 325 the bill and the amendment. And if the chairman wishes to somehow consolidate magically the amendment and the bill, I 326 327 would certainly welcome that. 328 Chairman Smith. Okay. Thank you, Ms. Lofgren. We are 329 going to do a couple of things. First of all, without objection, the amendment will be 330 331 considered as read and as a part of the base text. 332 [The amendment of Ms. Lofgren follows:]

334	Chairman Smith. Secondly, I associate myself with the
335	gentlewoman's remarks and think that she has accurately
336	described her amendment in the nature of a substitute. And
337	without objection, I will put my entire statement in the
338	record.
339	[The information follows:]
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341 Chairman Smith. I do think we will need to go on and

- 342 vote separately on the amendment in the nature of a
- 343 substitute.
- 344 Ms. Lofgren. All right.
- 345 Chairman Smith. So the question is on the Lofgren
- 346 amendment in the nature of a substitute.
- 347 Those in favor, say aye.
- 348 Opposed, no.
- 349 In the opinion of the chair, the ayes have it, and the
- 350 amendment is agreed to.
- 351 Are there any other amendments?
- 352 If not, a reporting quorum being present, the question
- is on reporting the bill, as amended, favorably to the
- 354 House.
- 355 Those in favor, say aye.
- 356 Opposed, no.
- 357 The ayes have it, and the bill, as amended, is ordered
- 358 reported favorably.
- 359 Without objection, the bill will be reported as a single
- 360 amendment in the nature of a substitute incorporating the
- 361 amendment adopted. Staff is authorized to make technical

and conforming changes. Members will have 2 days to submit
their views.

[The information follows:]

366 Chairman Smith. Thank you all. That is 2 down. We

- 367 have a couple more to go.
- 368 Pursuant to notice, I will now call up H.R. 1860, the
- 369 Digital Goods and Services Tax Fairness Act of 2011 for
- 370 purposes of markup.
- 371 And the clerk will report the bill.
- 372 Ms. Kish. H.R. 1860, to promote neutrality, simplicity,
- 373 and fairness in the taxation of digital goods and digital
- 374 services. And the House of Representatives may --
- 375 Chairman Smith. Without objection, the bill will be
- 376 considered as read and open for amendment at any point.
- 377 [The information follows:]

379 Chairman Smith. I will recognize myself for an opening

- 380 statement.
- 381 Daniel Webster once said that "An unlimited power to tax
- 382 involves necessarily the power to destroy." Government
- 383 needs revenue to fund services necessary to protect life,
- 384 liberty, and property, but State tax policies should not
- 385 destroy innovation and creativity.
- 386 Today we live in a digital world. Twenty years ago if I
- 387 wanted to listen to a Lyle Lovett song, I would have to go
- 388 to the local record store downtown to buy a vinyl album to
- 389 play on my turntable. Now I can sit in the comfort of my
- 390 living room, purchase a music file to play instantly on my
- 391 computer.
- 392 The trend toward digital goods extends beyond music. In
- 393 2011, Amazon announced that for the first time, it sold more
- 394 e-books over its Kindle platform than hard cover books, and
- 395 it expects that trend to continue.
- 396 Even services are becoming digitized. American
- 397 consumers and small businesses are using cloud computing to
- 398 give employees access to data from anywhere in the world.
- 399 In addition to consumer convenience, digital goods and

400 services benefit commerce and improve efficiency.

- 401 Digitization has allowed small businesses to expand
- 402 their markets beyond local communities without expensive
- 403 transportation costs. Digital goods involve little to no
- 404 reproduction costs, so they are less expensive than their
- 405 tangible counterparts. And downloadable music files have a
- 406 much lighter carbon footprint than the vinyl records of the
- 407 past.
- 408 The fact that consumers increasingly prefer to consume
- 409 goods and services in digital rather than tangible form
- 410 should not prompt States to impose unfair taxes. State and
- 411 local sales taxes should apply equally to goods or services
- 412 regardless of the form in which they are consumed.
- 413 Last year, I introduced the Digital Goods and Services
- 414 Tax Fairness Act of 2011 with Mr. Cohen, the ranking member
- 415 of the Courts, Commercial, and Administrative Law
- 416 Subcommittee, and Mr. Coble, the chairman of that
- 417 subcommittee. This bill prohibits States from imposing a
- 418 higher tax on digital goods and services than they impose on
- 419 tangible goods and services. It also provides a uniform
- 420 framework to determine where a transaction that involves

- 421 digital goods takes place.
- This legislation is consistent with the principles of
- 423 the Internet Tax Freedom Act, which prohibits multiple or
- 424 discriminatory taxation on e-commerce.
- 425 I am concerned that without a Federal guidepost, States
- 426 will impose burdensome and confusing taxes on digital goods
- 427 that will put American innovation at a competitive
- 428 disadvantage relative to the rest of the world.
- I am grateful for the support of members of this
- 430 committee, their support for this legislation, and encourage
- 431 my colleagues to vote for it.
- 432 Our chairman of the subcommittee is not present, so we
- 433 will go to the ranking member of the Administrative Law
- 434 Subcommittee -- oh, I am sorry. We will go to the ranking
- 435 member of the full committee, Mr. Conyers, first for his
- 436 opening statement.
- 437 Mr. Conyers. Thank you, Chairman Smith.
- 438 Members of the Committee, this is a good bill that could
- be, and perhaps should be, made better. Our committee has
- 440 spent valuable time considering legislation that would help
- 441 State and local governments facilitate their efforts to dig

themselves out of the lingering effects of an economic

443 downturn. And such is the online sales tax ideas, very 444 important. 445 And according to State and local governments, my friends, H.R. 1860 would reduce future State and local 446 447 government revenues and, therefore, push these entities 448 further into economic distress. So rather than pushing our local governments further into debt, we should do the 449 450 opposite. 451 I recommend to your attention the Main Street Fairness 452 Act, for example, which was introduced by myself earlier in 453 the Congress, and there are some other similar approaches.

Chairman Smith. Without objection, the gentleman's full

statement will be made a part of the record.

And so with that, Mr. Chairman, I would unanimous

consent to put my full statement in the record, and yield

459 [The information follows:]

back the balance of my time.

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- Chairman Smith. And thank you, Mr. Conyers.
- We will go now to the gentleman from Tennessee, Mr.
- 463 Cohen, the ranking member of the Courts, Commercial, and
- 464 Administrative Law Subcommittee.
- 465 Mr. Cohen. Thank you, Mr. Chairman. And as the ranking
- 466 member of the Courts Committee, I am extremely proud of the
- 467 Supreme Court and Justice Roberts today for upholding the
- 468 rule of law.
- Ever since I became a member of Congress, I have
- 470 consistently favored easing State and local tax burdens that
- 471 threaten to impede consumers' access to the burgeoning
- 472 digital economy. To that end, I have supported making
- 473 permanent a prohibition on discriminatory State and local
- 474 Internet access taxes, and have backed the temporary
- 475 moratorium on discriminatory State and local taxation of
- 476 wireless communication services.
- 477 H.R. 1860, the Digital Goods and Service Tax Fairness
- 478 Act of 2011, is of a peace with these other measures. And I
- 479 am proud to have the chairman, Mr. Smith, and the chairman
- 480 of the full committee, Mr. Coble, who are my friends, as co-
- 481 sponsors.

482 This legislation, which I am the lead Democratic co-483 sponsor, creates a single national framework to govern the 484 taxation of digital commerce by State and local jurisdictions, eliminating inconsistency and confusion for 485 486 consumers and businesses. Importantly, the Act prohibits 487 State and local jurisdictions from imposing multiple or 488 discriminatory taxes on the sale or use of digital goods and services, making sure those digital goods and services are 489 not taxed differently than any other form of good or 490 491 service. 492 This prohibition is helpful in ensuring that consumers, 493 and particularly low income consumers, have access to 494 innovative digital goods and services. Under the framework established under 1860, State and local jurisdictions can 495 only impose taxes on retail sales of digital goods or 496 497 services, and limits the imposition of those taxes to a 498 customer or a seller. This ensures digital goods and 499 services are not taxed during multiple stages of a digital 500 sales transaction, particularly for acts or instruments that 501 merely facilitate the sale itself. 502 H.R. 1860 also determines the appropriate taxing

503 jurisdiction by limiting the authority of the jurisdiction 504 encompassing the customer's tax address. This will ensure 505 customers are not taxed by multiple States. 506 As of seven previous hearings on the subcommittee that 507 was held on State taxation issues, we have had hearings on 508 those, I am not unmindful of the concerns of State and local 509 taxing authorities with respect to Congress' intervention 510 in State and local taxation issues. Many States and 511 localities have struggling economies resulting in a 512 reduction in those jurisdictions' tax revenues. It is 513 understandable public officials in those localities would 514 oppose any measure that limits their ability to tax. Congress certainly ought to be careful intervening in 515 516 State and local tax matters and do so sparingly. We should 517 let justice come first. That being said, these broader 518 national policies concerning overriding the traditional 519 deferences Congress has shown toward those localities are 520 overridden when justice is the primary concern. Congress 521 has permission to intervene in these circumstances. 522 I can think of no better example of when those cases are 523 true than with respect to the multiple discriminatory and

disparate tax treatment of digital goods and services, a

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and wide appeal of this bill.

525 fast-moving, borderless marketplace across the State and 526 national boundaries thousands and perhaps millions of times 527 a day. H.R. 1860 addresses the clear need for a uniform 528 529 national framework for determining which jurisdictions can 530 tax goods and services, under what circumstances. 531 I applaud House Judiciary Committee Chairman Lamar Smith, a distinguished gentleman and a great jurist, for 532 533 introducing H.R. 1860 -- a great day for bipartisanship --534 and for the leadership he has shown on this issue going back 535 to the previous Congress. I also thank subcommittee Chairman Coble for his co-536 537 sponsorship, the nicest guy you would ever want to meet. Finally I would like to acknowledge the 24 Democrats who 538 539 joined with me in co-sponsoring this bill, including 6 on 540 this committee. Ideologically they represent a crosssection of my party from some of the most moderate to some 541 542 of the more progressive. A broad spectrum of support just within the Democratic Caucus speaks to the reasonableness 543

545 Kumbaya, a bipartisan bill. Hooray for America. Let us

- 546 move forward. I urge my colleagues to support this
- 547 legislation.
- Chairman Smith. Thank you, Mr. Cohen, and thank you,
- 549 too, for those expansive remarks.
- The gentlewoman from California, Ms. Waters.
- 551 Ms. Waters. Thank you very much, Mr. Chairman. I move
- 552 to strike the last word.
- 553 Chairman Smith. The gentlewoman is recognized for 5
- 554 minutes.
- 555 Ms. Waters. Mr. Chairman, I understand that H.R. 1860
- 556 was introduced to impose a framework on how State and local
- 557 governments should tax the online sales of digital goods and
- 558 services. Along these lines, this is why I am a co-sponsor
- of a related bill, H.R. 3179, the Marketplace Equity Act.
- 560 Online commerce has created many benefits for customers
- 561 as well as challenges. Whether it is downloading an
- 562 application for your tablet or buying a television from
- 563 Amazon.com online, commerce is a dynamic industry with a
- very real impact on the retail marketplace in State and
- 565 local governments that operate based on sales and use taxes.

566 While on concept I agree that States and local 567 governments should not discriminate against the sale of 568 digital goods, I would rather State and local governments 569 work with industry to propose a framework that works for everyone. Since we do not yet have consensus among key 570 571 stakeholders regarding the impact of this bill, I simply 572 must oppose. 573 In a letter sent to the committee from the National 574 Governors Association, they note that the model for States 575 and industry working together to solve complex State issues 576 is the Mobile Telecommunication Sourcing Act. This law was 577 written together by States and industry to resolve the questions of when and how States could tax mobile phone 578 579 service. The NGA is concerned that States were not consulted in like manner during the drafting of H.R. 1860. 580 581 Mr. Chairman, I believe we are all committed to sound 582 tax policy that respects State sovereignty while providing 583 certainty for taxpayers. However, I think this legislation 584 should be given further consideration as the States and 585 industry continue to develop a workable compromise. 586 Thank you, and I yield back the balance of my time.

587 Mr. Conyers. Would the gentlelady yield to me, please?

- Ms. Waters. Yes, I yield to the gentleman from
- 589 Michigan.
- Mr. Conyers. First of all, I wanted to commend you on
- 591 your statement because I think I hear in your remarks that
- 592 we could do more to improve this bill to move it in the
- 593 right direction. That is all we are saying. And adding a
- 594 nexus standard and addressing some of these vague
- 595 definitions would not do any harm to this measure, but it
- 596 would make it more easily for more of us to support.
- 597 Ms. Waters. Yes.
- 598 Mr. Conyers. And thank the gentlelady for her
- 599 presentation and for yielding to me.
- 600 Ms. Waters. Thank you. I yield back the balance of my
- 601 time.
- 602 Chairman Smith. Thank you, Ms. Waters.
- The gentleman from California, Mr. Berman, is
- 604 recognized.
- 605 Mr. Berman. Yeah. I am just trying to understand the
- one aspect of this bill, and I am wondering if either the
- 607 chair or Mr. Cohen, the gentleman from Tennessee, could

- 608 answer the question.
- This sounds like a bill I want to support because it
- 610 decides where the tax should be collected on a uniform
- 611 scale, and that make sense. And it prohibits discriminatory
- treatment, and that makes sense.
- The one specific example that has been sent to me by
- 614 local governments that are opposing this bill is the
- 615 following, that when you buy a hotel room, you book a hotel
- 616 room or other kinds of reservations online through one of
- 617 the discount travel companies, the discount travel company
- 618 gets those rooms at wholesale prices, and then
- 619 understandably adds some amount of money, which they charge
- 620 the consumer.
- 621 It still may be less than what would happen if you
- 622 contacted the hotel directly to reserve, and that is fine.
- 623 And the fact that they charge something extra than the
- 624 wholesale price is the only way they could function. So
- 625 that makes sense.
- The question of what is the tax rate you pay and that
- 627 discriminatory tax treatment is defined in this bill as
- 628 requiring that tax be on the wholesale rate rather than on

- 629 the rate charged to the customer, it just raises an issue.
- 630 Is that accurate? Is that claim accurate? And, if so, what
- is the justification for making that determination?
- 632 Chairman Smith. Would the gentleman from California
- 633 yield?
- Mr. Berman. Happy to yield.
- 635 Chairman Smith. We received a copy of the same letter
- 636 that caught your attention, and it was delivered to us
- 637 yesterday. All I can say to you is that our respective
- 638 States share the same view, and we intend to address that
- after markup and before we go to the House floor. So when
- 640 we have time to come up with a precise solution, we are
- 641 going to do so.
- 642 Mr. Berman. Well, this letter is dated June 2th, which
- 643 is not a long time before today. So I understand that. Are
- 644 you telling me that, a serious question here, which you want
- 645 to try to resolve.
- 646 Chairman Smith. That is correct.
- Ms. Lofgren. Would the gentleman yield?
- Mr. Berman. Sure.
- 649 Ms. Lofgren. Because I share your concern. I did not

650 think that the bill did that, but if it does, I would like

- 651 to associate myself with the remarks of the chairman. We
- 652 should fix it.
- Chairman Smith. We will need to clarify and make sure
- 654 that we do not get tripped up on that.
- Mr. Berman. This is just the most important cities in
- 656 the countries, the ones in California. A letter from the
- 657 League of California Cities, dated June 27th, 2012. Could I
- 658 just include that letter --
- Chairman Smith. Without objection, that letter will be
- 660 made a part of the record.
- [The information follows:]

Chairman Smith. The gentleman yields back the balance

- of his time. And the gentlewoman from Texas, Ms. Jackson
- 665 Lee, is recognized.
- Ms. Jackson Lee. Mr. Chairman, I would like to inquire
- and take you at your word. My support for the bill is a
- 668 long overdue national framework for this very difficult,
- 669 complex system of technology and online purchases.
- 670 Individuals who can be in different places and reside in one
- 671 State, but are purchasing something in another State.
- I frankly think we owe it to those who produce goods, a
- 673 sense of order and a sense of correctness. However, as the
- 674 gentlelady from California and my distinguished ranking
- 675 member has said, that why not make a good bill a better
- 676 bill?
- So, Mr. Chairman, I would ask, and as you well know, we
- 678 both come from the same State that has offered some
- 679 commentary on this very point. I would like this bill to
- draw massive support on the floor of the House. I think it
- 681 can. And I would like those who have written a June 27th
- 682 letter to know that I have taken note of it.
- But, Mr. Chairman, I would like to inquire, can we, who

684 have co-sponsored this bill, work with the issues that have

- 685 been cited, in particular, dealing with a lost revenue and
- 686 some other items. As it goes to the floor, will we be able
- 687 to, for those who have particular interest in the
- 688 legislation, be able to see that product before we go to the
- 689 floor? I yield to the chairman.
- 690 Chairman Smith. The answer is yes. And as I mentioned
- 691 to Mr. Berman, I recognize that we may need to clarify some
- aspects of the bill. We will continue to work with all
- 693 members between now and the House floor.
- I also want to say that I have a manager's amendment
- 695 that will also address some of the concerns that have been
- 696 raised.
- 697 Ms. Jackson Lee. Reclaiming my time then, Mr. Chairman,
- 698 with that in mind, I am particularly hoping the ranking
- 699 member, whose wisdom we all value, will have the input
- 700 necessary in this particular legislation. And I yield back.
- 701 Chairman Smith. Okay. Thank you, Ms. Jackson Lee.
- 702 I will recognize myself for the purpose of offering a
- 703 manager's amendment. And the clerk will report the
- 704 amendment.

Ms. Kish. Amendment in the nature of a substitute to

H.R. 1860, offered by Mr. Smith of Texas, strike all after

enacting clause -
Chairman Smith. Without objection, the amendment will

be considered as read -
[The amendment of Chairman Smith follows:]

711

- 712 Mr. Conyers. May we get a copy?
- 713 Chairman Smith. -- and considered the basis for
- 714 purposes of the amendment. I am told it is in the back of
- 715 the materials that have been distributed, but we will make
- 716 sure that everybody has a copy before we proceed.
- 717 Mr. Conyers. Thank you.
- 718 Chairman Smith. I will recognize myself for a statement
- 719 on the amendment.
- 720 This amendment makes both substantive and technical
- 721 changes to the bill in light of some concerns expressed by
- 722 State and local taxing authorities.
- 723 The Courts, Commercial, and Administrative Law
- 724 Subcommittee's hearing on the base bill last year prompted
- 725 discussions among taxing authorities, industry, and
- 726 committee staff.
- 727 Last summer, Republican and Democratic committee staff
- 728 held a 7-hour meeting with stakeholders to work on ways to
- 729 improve this bill. At that meeting, the Federation of Tax
- 730 Administrators, FTA, raised some concerns about unintended
- 731 consequences that might arise from language in the bill.
- 732 Their input was helpful. It is in everyone's interests to

- 733 have clear language to prevent costly litigation.
- 734 This amendment responds to many of the FTA's concerns.
- 735 It strikes the provision that allows challenges under the
- 736 bill to be brought in Federal court. Those lawsuits will
- 737 now need to be brought in State court.
- 738 It also delays the effective date of the bill to give
- 739 administrators time to implement its provisions. And it
- 740 clarifies technical language to eliminate or at least
- 741 minimize unintended consequences.
- 742 There is broad support on this committee for the base
- 743 text of the bill. Nevertheless, we worked with State and
- 744 local governments to try to address their concerns. This
- 745 amendment addresses many of them, but if concerns remain
- 746 even after this markup, we will consult with Ranking Member
- 747 Conyers and other co-sponsors to address them.
- 748 So I urge my colleagues to support this amendment.
- 749 Mr. Conyers. Mr. Chairman.
- 750 Chairman Smith. The gentleman from Michigan, Mr.
- 751 Conyers, Ranking Member of the full committee, is recognized
- 752 for his statement on the amendment.
- 753 Mr. Conyers. Chairman Smith and members of the

754 committee, this amendment in the nature of a substitute

- 755 makes much needed changes and is a good first step to
- 756 improving the bill.
- 757 For example, it clears up the definitions about what is
- 758 a discriminatory tax. And it also adds clear language
- 759 ensuring that States can retain the right to collect a use
- 760 tax from consumers who purchase digital goods or services
- 761 from remote sellers.
- 762 And thanks to our staff negotiations, we are striking
- 763 Section 6 from the introduced bill, which created a lot of
- 764 heartache for State and local government groups, to be
- 765 candid with you.
- 766 But what is not here, and we could use some discussion
- 767 on it, is a nexus standard. That is still missing. And I
- 768 am trying to avoid prolonging this by introducing such an
- 769 amendment. And there are still several vague definitions
- 770 that are not technical in nature or procedural. They are
- 771 substantive.
- 772 And I am looking to hear from our chairman as to how
- 773 this is going to be dealt with without these matters being
- 774 addressed. And even though he does not want me to, I yield

- 775 to Chairman Smith.
- 776 Chairman Smith. Let me reassure the gentleman, as I
- 777 have the gentleman from California, Mr. Berman, a minute ago
- 778 that this is a highly technical bill. We will continue to
- 779 work with the gentleman, and make sure that we clarify any
- 780 language that needs to be clarified before we go beyond
- 781 markup today. So we will continue to try to address his
- 782 concerns.
- 783 Mr. Conyers. But could you say anything at all about
- 784 the nexus standard, Mr. Chairman? It is completely out of
- 785 disfavor from your point of view, or is there some small
- 786 amount of redeeming merit in it?
- 787 Chairman Smith. If the gentleman would yield.
- 788 Mr. Conyers. Just where do we come in on the scale on
- 789 this? I yield.
- 790 Chairman Smith. The bill does not concern the nexus
- 791 issues that you have mentioned. Nevertheless, once again,
- 792 if we need to clarify language, we will. But I do believe
- 793 that gentleman's concerns are legitimate, but ultimately can
- 794 be and will be addressed.
- 795 Mr. Conyers. Well, I can see I am not going to get much

796 further with this dialogue. And I feel that we have worked

- 797 together across the years before you were chairman.
- 798 Chairman Smith. And we will continue to do that.
- 799 Mr. Conyers. And with the coming months, even if you
- 800 may not remain the chairman I look forward to working with
- 801 you.
- Chairman Smith. Thank you, Mr. Conyers. Mr. Conyers,
- 803 you and a couple of other members have alluded to indirectly
- 804 or specifically mentioned another bill introduced by our
- 805 colleague, Mr. Womack. And that is the bill that includes
- 806 some of the nexus issues that you have just mentioned. We
- 807 do have a hearing on that bill scheduled for the end of July
- 808 or at least some time in July. And so a lot of those issues
- 809 that you are concerned about, we can address at that
- 810 hearing.
- 811 Mr. Conyers. Very good. But can we mark this bill up
- 812 as soon as we can, maybe sooner than the end of July. We
- 813 will back after a week. I would urge that we see where we
- 814 are going on this as early as we can, sir.
- 815 Chairman Smith. Okay, and I thank the gentleman for his
- 816 comments.

817	Mr. Conyers. Could I get unanimous consent to enter in
818	the National Association of Counties, League of Cities,
819	Conference of Mayors letter directed to you and myself?
820	Chairman Smith. Without objection, that letter will be
821	made a part of the record.
822	[The information follows:]
823	

824	Mr. Conyers. And in addition, we have the labor
825	opposition to this measure clearly outlined, dated June
826	26th. And the Center on Budget and Policy Priorities, dated
827	May 29th, 2012, which discusses the potential impairing of
828	funding for education, healthcare, and other State and local
829	services.
830	Chairman Smith. Okay. Without objection, those
831	additional documents will be made a part of the record.
832	[The information follows:]
833	

- Mr. Conyers. Thank you, sir.
- 835 Chairman Smith. Are there any amendments to the
- 836 amendment?
- Mr. Polis. Mr. Chairman?
- 838 Chairman Smith. Let me recognize the gentleman from
- 839 North Carolina, and then we will recognize the gentleman
- 840 from Colorado.
- 841 Mr. Watt. Mr. Chairman, I have, I think, 2 amendments
- 842 at the desk. I do not? Okay, well, go to him next then.
- 843 Maybe I will get 2 amendments at the desk.
- 844 Chairman Smith. Thank you, Mr. Watt.
- We will recognize the gentleman from Colorado, Mr.
- 846 Polis.
- Mr. Polis. Mr. Chairman, I have 1 amendment at the
- 848 desk.
- 849 Chairman Smith. The clerk will report the amendment.
- 850 Ms. Kish. Amendment offered by Mr. Polis of Colorado to
- 851 the amendment in the nature of a substitute to H.R. 1860, in
- 852 Section 3(e) --
- Chairman Smith. Without objection, the amendment will
- 854 be considered as read.

855 [The amendment of Mr. Polis follows:]

856

857 Chairman Smith. And the gentleman will from Colorado is

- 858 recognized to explain his amendment.
- Mr. Polis. Thank you, Mr. Chairman. And, again, I
- 860 generally agree with the sentiments of this bill. In
- 861 writing these sorts of bills, obviously we need to be very
- 862 careful about words and how they can be interpreted. And
- 863 some of the areas have already been discussed.
- 864 I wanted to direct everybody's attention on page 4 to
- 865 the description of how a tax liability can be divided
- 866 between effectively bundled goods or combined goods. And
- 867 the current language in E1 on page 4, again, says that
- 868 charges for digital goods or digital services are aggregated
- 869 with and not separately stated from other goods or services,
- 870 namely goods that are not digital goods or digital services
- 871 as defined in this bill. The charges may be passed, et
- 872 cetera, et cetera.
- 873 And then there is a carve out that says unless the
- 874 seller can reasonably identify the charges for the digital
- 875 goods or digital services from its books or records kept in
- 876 the regular course of business.
- 877 And my amendment strikes that. We are certainly open to

878 another solution, and I am going to use an illustrative 879 example of why the current language does not work, and I am 880 going to use an example of the iPhone and iPod, not because 881 this is something that Apple has discussed with me or concerns Apple, and I do not what Apple's opinion of the 882 883 bill is. I am using this example because the New York Times 884 did a breakdown analysis of the various components of the 885 iPad. It was done in discussion of trade issues. So we are 886 887 drawing from where, and these devices here where the parts 888 come from, how much they cost. On an iPad that retails for 889 \$300, they found that the physical components, namely the hard drive manufactured by Toshiba, display module, the 890 891 video multiprocessor, all those parts combined might be 892 somewhere around \$100 of the cost. An additional amount beyond that is what you might call the digital component of 893 894 an iPad. Now the intent of this bill, and certainly what I agree 895 896 with is that the apps that somebody subsequently downloads to an iPhone or iPad would be, should be covered under this 897 898 bill. The question is, the digital components that are

899

layers on top of the physical components and are inseparable 900 from a physical purchase. And as the world becomes more and 901 more complex, this will affect even, and it even does today, 902 our toasters, our ovens. They are all smart. They all have 903 a digital component, a software component. 904 And this particular section as written now effectively 905 allows the company to divide, again, with the only standard being reasonably identify, their digital component from 906 their physical or structural component and have them taxed 907 908 separately. I do not think that was the intent of the bill. 909 I understand there some bundled digital services that we 910 need to make sure the taxes are properly allocated, and I sympathize with that, and I think that we can define 911 912 language to do that. 913 But this current language that my amendment strikes is 914 not the right standard. Reasonable identification of 915 charges from the digital goods or services in books or 916 reference kept in the regular course of business. So, 917 again, under this, without any specific input, again, from Apple, just because the New York Times did the breakdown, 918 they would then be able to say, well, it is \$100 or \$90 of 919

920 physical. It is \$90 or \$100 of digital when, in fact, you

- 921 buy it; therefore, there are two different tax rates.
- 922 This also allows, because of the reasonable identifying
- 923 standard, which is the only standard that effectively allows
- 924 companies to game the system in favor of whichever tax rate
- 925 may be lower, which we generally assume would be the digital
- 926 tax rate.
- 927 So, again, my amendment is not necessarily a complete
- 928 solution to bundled digital services, but at least it makes
- 929 it clear and removes what could otherwise be a gaping
- 930 loophole that could affect everything from toasters to
- 931 televisions to ovens.
- 932 And with that, I yield back.
- 933 Chairman Smith. I will recognize myself to comment on
- 934 the amendment. I would have to oppose it, not because I
- 935 disagree with the direction the gentleman is going, and
- 936 certainly he stated his purpose of the amendment very, very
- 937 well, but because I thought the gentleman was going to offer
- 938 the amendment and withdraw it. Is that not the case?
- 939 Mr. Polis. Yes, I would be happy to withdraw it. I
- 940 just wanted to clarify that we will be able to continue to

941 work on these issues to make sure that we can avoid that as

- 942 being a consequence.
- 943 Chairman Smith. Thank you, Mr. Polis.
- 944 Ms. Lofgren. Would the gentleman --
- 945 Chairman Smith. Let me say to the gentleman, you got my
- 946 attention, and, yes, we will work on that. I thought you
- 947 stated it very well.
- 948 Mr. Polis. And will be happy to withdraw my -- I did
- 949 want to see if there were any other speakers on my
- 950 amendment.
- 951 Ms. Lofgren. Would the gentleman yield?
- 952 Mr. Polis. My time has expired.
- 953 Ms. Lofgren. Oh.
- 954 Mr. Polis. But you can claim your time on my amendment,
- 955 and then I will withdraw it.
- 956 Chairman Smith. Okay. The gentlewoman from California
- 957 is recognized.
- 958 Ms. Lofgren. I will be very brief. I think that the
- 959 gentleman's amendment has a lot of merit, and I am glad we
- 960 are going to have a chance to work on it because as we look
- 961 ahead, you are exactly right. I mean, we are now thinking

one thing, but the impact is going to be considerably

- 963 different in the future as the technology changes.
- 964 So I appreciate not only the amendment, but the breadth
- 965 that you bring to this with your background in technology.
- 966 I think it is really a gift to the committee that you are
- 967 able to share that perspective.
- 968 And I thank the chairman for yielding, and I yield back.
- 969 Mr. Polis. Mr. Chairman, I withdraw my amendment.
- 970 Chairman Smith. Thank you, Ms. Lofgren.
- 971 Without objection, the amendment is withdrawn. Thank
- 972 you, Mr. Polis.
- 973 Are there other amendments? The gentleman from North
- 974 Carolina, Mr. Watt, is recognized.
- 975 Mr. Watt. Mr. Chairman, I have 2 amendments at the
- 976 desk, but I think I am just going to move the strike the
- 977 last word and discuss them without distributing them.
- 978 Chairman Smith. Okay.
- 979 Mr. Watt. If that is all right with you.
- 980 Chairman Smith. That would be more than all right. I
- 981 think the clerk has to report the amendment in any case --
- 982 Mr. Watt. For me to strike the last word?

983 Chairman Smith. I am told by the parliamentarian that

- 984 is not the case. The clerk does not need to report the
- 985 amendment. And the gentleman from North Carolina is
- 986 recognized for 5 minutes.
- 987 Mr. Watt. He is going to force me to offer them.
- 988 Chairman Smith. No.
- 989 Mr. Watt. I did not think so. I did not think that is
- 990 what the rules said.
- 991 Okay. I move to strike the last word in that case, Mr.
- 992 Chairman.
- 993 Chairman Smith. And the gentleman is recognized for 5
- 994 minutes.
- 995 Mr. Watt. Thank you, Mr. Chairman. The two amendments
- 996 I have reflect concerns, some of which have already been
- 997 raised. One is the changing technology, which we just
- 998 talked about, and that would be addressed through my
- 999 amendment, if I were to offer it, with a sunset provision on
- 1000 the bill. But I have been assured by the staff, and
- 1001 hopefully I will be assured by the chairman, that we can
- 1002 have a discussion about whether there should be a sunset,
- 1003 what the appropriate length of that sunset should be between

1004 $\,$ now and the floor. And if I can get that assurance, then I

- 1005 will be happy about that.
- 1006 Chairman Smith. If the gentleman will yield, yes, we
- 1007 will have that discussion, and the gentleman will be
- 1008 consulted before we go to the floor.
- 1009 Mr. Watt. That is a little bit less than I had hoped
- 1010 for in terms of assurance that we might do something about
- 1011 it. But that is all right, I understand. You do not want
- 1012 to stake yourself out too far there.
- 1013 The other one has to do with the definition of seller on
- 1014 page 13. I just think in general we want to avoid any --
- 1015 this is an area of my concern throughout this process in
- 1016 earlier bills that dealt with foreclosing local governments
- 1017 from imposing taxes even on the Internet. Now on the
- 1018 digital products we do not put local brick and mortar stores
- 1019 in a different posture than we do people who are online.
- 1020 And it may be that the definition of seller here is
- 1021 appropriate, but I think there needs to be some more
- 1022 discussion about that. And your staff has assured me once
- 1023 again that that will be a subject that will be open for
- 1024 discussion between now and the floor.

1025 And so if I can get maybe your assurance and Ms.

- 1026 Lofgren's assurance that you all are still working on that
- 1027 and that I can be a part of that discussion, I would be
- 1028 happy.
- 1029 Chairman Smith. And if the gentleman would yield, that
- 1030 is easy to give him that reassurance because I honestly do
- 1031 believe that most of us agree with the underlying purpose of
- 1032 the legislation. They are just trying to improve the
- 1033 legislation. And so I would hope and expect that we would
- 1034 be able to satisfy the gentleman from North Carolina.
- 1035 Mr. Watt. All right. That is as much or more than I
- 1036 might have expected on that prong. So I think in light of
- 1037 that, instead of withdrawing the amendments or instead of
- 1038 offering the amendments and having you use the power of
- 1039 majority to vote them down, it would probably be in my best
- 1040 $\,$ interests not to offer the amendments. And so I will not do
- 1041 so.
- 1042 Chairman Smith. Okay. Thank you, Mr. Watt. I do
- 1043 appreciate that, and I think we will improve the bill more
- 1044 as a result of your taking that action.
- 1045 Are there any other amendments? The gentlewoman from

1046	California, Ms. Chu, is recognized.
1047	Ms. Chu. Mr. Chair, I have an amendment at the desk.
1048	Chairman Smith. The clerk will report the amendment.
1049	Ms. Kish. Amendment offered by Ms. Chu of California to
1050	the amendment in the nature of a substitute
1051	Chairman Smith. Without objection, the amendment will
1052	be considered as read.
1053	[The amendment of Ms. Chu follows:]
1054	

1055 Chairman Smith. And the gentlewoman is recognized to 1056 explain her amendment. 1057 Ms. Chu. Mr. Chair, this amendment would require a GAO 1058 study in 3 years to determine how this law has affected 1059 State and local revenues. I am concerned that the Digital Goods and Services Tax 1060 1061 Fairness Act could significantly reduce State and local revenues by preempting taxation of purchases such as 1062 1063 downloaded music, movies, and online services. With this 1064 amendment, we will know exactly how much revenue is lost as 1065 a result of this legislation. 1066 For example, I am concerned that the measure could 1067 potentially disrupt fundamental features of State and local taxation due to undefined or vaguely defined terms likely to 1068 1069 produce costly litigation, all at the expense of other 1070 individual and business taxpayers.

As an example, the bill would define digital service in

such a way to exclude from the calculation of video

franchise fee revenues generated by on demand and pay per

services, the loss of these revenues would adversely affect

view services. With the increasing popularity of these

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local government budgets. These fees, based on operator's

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1077 gross revenues, are used by communities across the country 1078 for a variety of purposes, including parks, libraries, and 1079 public safety. 1080 In addition, the bill could create loopholes for savvy 1081 corporations to cherry pick the most favorable State and 1082 local tax rates, depriving their own jurisdiction of revenue 1083 owed. 1084 Companies could purchase all of their digital goods and digital services all in one locality for tax purposes, and 1085 1086 then distribute those goods or services to offices or 1087 subsidiaries in other locations, thus saving money for the corporation by evading tax laws. 1088 As a former mayor of a city in California and a former 1089 1090 elected member of the California Board of Equalization, 1091 which is the State's tax board, I am very sensitive to these 1092 issues, and I can understand why there is opposition to this 1093 bill from the National Association of Counties, the National League of Cities, the U.S. Conference of Mayors, the 1094 1095 International City/County Management Association, the 1096 Government Finance Officers Association, the National

1097 Association of Telecommunications Officers and Advisors, and 1098 the National Governors Association. 1099 Several labor unions are also opposed, including the 1100 AFL-CIO, the American Federation of State, County, and 1101 Municipal Employees, the International Association of 1102 Firefighters, the International Federation of Professional 1103 and Technical Engineers, National Education Association, and 1104 the United Auto Workers. 1105 I also ask unanimous consent to submit their letters. Actually some have already been submitted, but I did not 1106 1107 hear the National Governors Association. 1108 Chairman Smith. And without objection, we will submit 1109 their letters.

1110 [The information follows:]

1111

1112 Chairman Smith. And will the gentlewoman yield? I just

- 1113 want to say that I support her amendment to require a GAO
- 1114 study, and I urge my colleagues to support your amendment as
- 1115 well.
- 1116 Mr. Chu. Thank you. I truly appreciate that.
- 1117 I recognize that the chairman is at work to address the
- 1118 concerns within the manager's amendment, but I worry that
- 1119 the language may still be too vague. I believe that there
- is a chance for common ground and compromise that will
- 1121 ensure all stakeholders can get behind this legislation.
- 1122 And I believe my amendment will help to do that. But I
- 1123 urge my colleagues to come back to the table and work out an
- 1124 agreement on the legislation as a whole.
- 1125 Chairman Smith. Thank you, Mr. Chu.
- The question is on the amendment to the amendment.
- 1127 All in favor, say aye.
- 1128 Opposed, nay.
- The amendment is agreed to.
- 1130 Are there any other amendments?
- 1131 [No response.]
- 1132 Chairman Smith. If not, the question is on the

1133 manager's amendment.

- 1134 Those in favor, say aye.
- 1135 Opposed, no.
- In the opinion of the chair, the ayes have it, and the
- 1137 amendment is agreed to.
- 1138 A reporting quorum being present, the question is on
- 1139 reporting the bill, as amended, favorably to the House.
- 1140 Those in favor, say aye.
- 1141 Opposed, no.
- The ayes have it, and the bill, as amended, is ordered
- 1143 reported favorably.
- 1144 Without objection, the bill will be reported as a single
- amendment in the nature of a substitute incorporating
- 1146 amendments adopted. And staff is authorized to make
- 1147 technical and conforming changes. Members will have 2 days
- 1148 to submit their views.
- 1149 [The information follows:]

1150

1151	Chairman Smith. We are going to go back very, very
1152	quickly to considering the semiannual activity report of the
1153	committee. And pursuant to notice, I now call up the 3rd
1154	Semiannual Activity Report of the Committee on the Judiciary
1155	for the 112th Congress.
1156	And the clerk will report the Activity Report.
1157	Ms. Kish. 3rd Semiannual Activity Report of the
1158	Committee on the Judiciary
1159	Chairman Smith. Without objection, the activity report
1160	is considered as read.
1161	[The information follows:]
1162	

1163 Chairman Smith. I ask unanimous consent that the report

- 1164 be transmitted to the House pursuant to Clause 1(d) Rule 11
- of the Rules of the House of Representatives.
- 1166 Without objection, the report will be so transmitted.
- 1167 We will go to the last bill of the day. This is a bill
- 1168 sponsored by the gentlewoman from Texas, Ms. Jackson Lee.
- 1169 Pursuant to notice, I now call up H.R. 6019, the
- 1170 Juvenile Accountability Block Grant Reauthorization and the
- 1171 Bullying Prevention and Intervention Act for purposes of
- 1172 markup.
- 1173 And the clerk will report the bill.
- Ms. Kish. H.R. 6019, to amend the Omnibus Crime Control
- 1175 and Safe Streets Act --
- 1176 Chairman Smith. Without objection, the bill will be
- 1177 considered as read and open for an amendment at any point.
- 1178 [The information follows:]

1179

1180	Chairman Smith. And I will recognize myself for an
1181	opening statement. I am going to put my opening statement
1182	in the record.
1183	[The information follows:]
1184	

1185 Chairman Smith. And recognize the gentlewoman from

- 1186 Texas, Ms. Jackson Lee, for her opening statement.
- 1187 Ms. Jackson Lee. Mr. Chairman, thank you very much.
- 1188 And to my colleagues, let me thank you. Let me thank the
- 1189 Judiciary staff, the Democratic staff and the staff of the
- 1190 chairman, for their courtesies and their work on this
- 1191 legislation.
- On October 18th, 2010, in Houston, Texas, we had a
- 1193 hearing on this issue of bullying. Even though as the chair
- 1194 of the Congressional Children's Caucus, we have been working
- 1195 on issues dealing with children for a period of time. But
- 1196 it was eye opening to see the sheriff, the Republican
- 1197 district attorney, Republicans and Democrats, local
- 1198 officials, and parents, who called in on teleconference to
- 1199 speak about the epidemic of bullying.
- 1200 Lee Hirsch, who produced the movie, Bully, documented
- 1201 that there are 13 million children a year that will be
- 1202 bullied.
- 1203 This legislation is a combination of bipartisan efforts,
- 1204 and its first order is to reauthorize the Juvenile
- 1205 Accountability Block Grants Reauthorization and Bullying

1206	Prevention Intervention Act. And that is the title of the
1207	bill, but it reauthorizes the Juvenile Accountability Block
1208	Grants, and as well as provide grant funding to States for
1209	programs that address bullying, the cyber bullying and
1210	prevention, and gang prevention, and intervention, in
1211	addition to expressing a sense of Congress on the importance
1212	of best practices.
1213	In essence, it gives to our local communities an extra
1214	added opportunity to address this indicting feature that our
1215	children have to face. My modification would ensure that
1216	not only prevention, but also intervention, programs are
1217	taken into account when addressing the issue of bullying,
1218	cyber bullying prevention. In addition, I encourage local
1219	communities to develop best practices that can be utilized
1220	across the Nation.
1221	The Juvenile Accountability Block Grant authorizes the
1222	attorney general to make grants to State and units of local
1223	government to strengthen the juvenile justice systems and
1224	foster accountability resources on holding juveniles
1225	accountable for their actions and building up the juvenile
1226	justice system. Though is not a criminal justice or a

1227

criminal with penalties. This is not a bill that provides 1228 penalties. It is intervention, and this is allowed under 1229 the Department of Justice and under the juvenile section of 1230 the Department of Justice. 1231 This is, in fact, a documentation or an affirmation of 1232 the need to help our youth. The study of the Ethics of 1233 American Youth surveyed more than 40,000 high school 1234 students, and has been conducted every other year, that more 1235 than 40,000 high school students have been interviewed this. 1236 The study by the non-profit Joseph Institute of Ethics 1237 also found that one-third of all high school students say 1238 that violence is a big problem at their school. And nearly 1239 1 in 4 say they do not feel very safe. In addition, the 1240 American Justice Department says that each month 1 out of 1241 every 4 kids will be abused by another. Seventy-seven 1242 percent of students are bullied mentally, verbally, or 1243 physically. One out of 5 kids admits to being a bully or doing some bullying. Eight percent of students miss a day 1244 because of bullies. Forty-three percent fear harassment in 1245 the bathroom. And the list goes on and on. 1246 1247 I cite for you a number of articles, and I will just

1248	read one of them and ask the articles be put into the
1249	record. First of all, the synopsis of the movie Bully.
1250	ask unanimous consent that it be put into the record.
1251	Chairman Smith. Without objection, it will be made a
1252	part of the record.
1253	[The information follows:]
1254	

1255 Ms. Jackson Lee. I thank the gentleman very much. And 1256 a last statement is to mention one that many of us have 1257 mentioned or seen, and that is the story of a 68-year-old 1258 bus driver, Karen, in Greece, New York. She was 68 years 1259 old, is a bus monitor, and she was a victim of bullying, a 1260 68-year-old. A group of middle school children verbally 1261 abused her about her weight and age. They threatened to stab her and torture her. They called her fat and were 1262 1263 caught on video engaging in the very behavior that I believe 1264 we must address today. 1265 And so this is not a condemnation to my colleagues. It 1266 is an opportunity. And it is an opportunity to provide our 1267 local communities with their best practices efforts. And those will include district attorneys, and sheriffs, and 1268 1269 chiefs of police, school districts. Many of the people who 1270 testified in the hearing that I had were members of the 1271 board of trustees who experienced tragedies in their own 1272 school districts. They are seeking help. They want help. They want to work with us. And I believe this is a national 1273 1274 statement made by a very important committee, the Judiciary 1275 Committee, that we are ready to help, using the laws of this

1276 Congress and using the resources that we have, the

- 1277 Department of Justice.
- 1278 I would ask my colleagues to support it, and I would
- 1279 like to acknowledge a number of co-sponsors, including John
- 1280 Lewis and Mike Condor, who co-chairs the Congressional
- 1281 Caucus Against Bullying, and who will be holding an all-day
- 1282 session today.
- 1283 Chairman Smith. Okay. Thank you, Ms. Jackson-Lee. And
- 1284 also even though I put my opening statement in the record, I
- 1285 do want to make it clear that I support this legislation and
- 1286 have co-sponsored it with the gentlewoman from Texas.
- 1287 The gentleman from Michigan, Mr. Conyers, is recognized.
- 1288 Mr. Conyers. I just wanted to ask unanimous consent to
- 1289 put my statement in the record and lament the fact that the
- 1290 grant has been so severely reduced. We are talking about
- 1291 one-eighth of the original authorization. But I support
- 1292 this. I will continue to work on it to have it fully
- 1293 funded. And I thank the gentleman for allowing me --
- 1294 Chairman Smith. Thank you, Mr. Conyers. And without
- 1295 objection, your entire statement will be made a part of the
- 1296 record.

1297 [The information follows:]

1299 Chairman Smith. Are there other members who wish to be

- 1300 recognized?
- 1301 [No response.]
- 1302 Chairman Smith. If not, I would like to entertain
- 1303 amendments.
- 1304 The gentleman from Virginia, Mr. Scott, is recognized.
- 1305 Mr. Scott. Thank you, Mr. Chairman. Mr. Chairman, H.R.
- 1306 6019, the Juvenile Accountability Block Grant
- 1307 Reauthorization and Bullying Prevention Intervention Act of
- 1308 2012, sponsored by the gentlelady from Texas and yourself,
- 1309 reauthorizes the Juvenile Accountability Block Grant, or
- 1310 JABG, at a level of \$40 million a year for the next 5 years,
- 1311 and includes a provision amending the section of the law
- 1312 that authorizes the youth of JABG funds to address bullying
- 1313 in schools and a sense of Congress encouraging best
- 1314 practices addressing bullying.
- 1315 The use for bullying prevention is already an allowable
- 1316 use, so it is somewhat redundant. But I am particularly
- 1317 disappointed in the bill, that the funding level authorized
- 1318 in the bill -- and I recognize that it reflects the current
- 1319 level of appropriations. But I do not think we should lock

1320 ourselves in to such a low authorization level for the next

- 1321 5 years.
- 1322 JABG has a strong bipartisan foundation of legislation.
- 1323 It was authored by Crime Subcommittee Chairman Bill McCollum
- 1324 and myself in 1999. The bill we filed was co-sponsored by
- 1325 every member of the Crime Subcommittee and other members,
- 1326 but it did not pass in '99, but it did pass in 2002, again,
- 1327 with the co-sponsorship of every member of the committee.
- 1328 That bill was reintroduced by yourself and with me as the
- 1329 main co-sponsor.
- 1330 The original level in both bills was \$500 million
- 1331 authorization, but when it was passed it was \$350 million.
- 1332 And it contains a formula of distribution to effectively
- 1333 address juvenile delinquency, to prevent children from
- 1334 evolving into serious criminal activity. That is why we,
- 1335 again, have filed a bill to keep the authorization at \$350
- 1336 million.
- 1337 Ironically as we seek to bring more attention to
- 1338 bullying in the bill, I am reminded that the Columbine
- 1339 tragedy was said to have been resulted from bullying, that
- 1340 kids who did the shooting had suffered at the hands of

1341 classmates. And yet we focus on lowering the amounts of

- 1342 assistance we provide to strapped communities to address
- 1343 such problems as bullying.
- 1344 Since 1999, Federal assistance to localities to address
- juvenile delinquency prevention has dropped by about 90
- 1346 percent. And so while I support the bill as far as it goes,
- 1347 I think we need to do much more to reflect the needs of
- 1348 localities in dealing with juvenile justice issues. And the
- 1349 appropriation level of only \$40 million, in my judgment,
- 1350 does not allow enough assistance.
- 1351 I yield to the gentleman from Michigan.
- Mr. Conyers. I merely want to indicate my support for
- 1353 your analysis, Ranking Member Scott. And I join you in your
- 1354 statement. Thank you.
- 1355 Ms. Jackson Lee. Would the gentleman yield?
- 1356 Mr. Scott. I yield.
- 1357 Ms. Jackson Lee. As a sponsor of the bill, let me thank
- 1358 my colleagues for their commitment and passion, which equals
- 1359 mine. And I look forward to working with Chairman Smith as
- 1360 this bill makes its way to the floor to take into
- 1361 consideration the idea of the funding.

1362 The underlying premise of the bill is to emphasize 1363 intervention, to emphasize the national crisis of bullying, 1364 and to reauthorize the block grants. In the art of 1365 compromise we find ourselves at \$40 million, which, for 1366 those of us who have been strong supporters of what the 1367 block grants can do, we clearly want the numbers to be 1368 increased. 1369 But I thank the chairman for working with me, for at 1370 least establishing a presence and an amount that can grow. 1371 I hope our colleagues can work together across the aisle to raise that amount to what communities can do in expanding 1372 1373 the services that they are giving. 1374 But I want to encourage my colleagues to support this 1375 bill and the underlying premise of the reauthorization for the \$40 million per year that we can all work together to 1376 1377 increase and improve. 1378 With that, I yield back to the gentleman. 1379 Chairman Smith. Thank you, Ms. Jackson Lee. Are there any amendments? 1380 Mr. King. Mr. Chairman? 1381

Chairman Smith. Does the gentleman from Virginia have

- 1383 any amendments?
- 1384 Mr. Scott. I do.
- 1385 Chairman Smith. Okay. Let me take his amendments. Let
- 1386 me say that we are going to need to recess for various
- 1387 reasons momentarily. And --
- 1388 Mr. Scott. I think I can offer these. They are very
- 1389 brief, Mr. Chairman.
- 1390 Chairman Smith. Okay. The clerk will report -- is the
- 1391 gentleman offering these amendments en bloc?
- 1392 Mr. Scott. Mr. Chairman, I have 2 amendments at the
- 1393 desk, number 77 and 79, which I would like to offer en bloc.
- 1394 Chairman Smith. Okay. The clerk will report the
- 1395 amendments.
- 1396 Ms. Kish. Amendment to H.R. 6019, offered by Mr. Scott
- 1397 of Virginia, amendment to page and line numbers of the June
- 1398 25th, 2012 --
- 1399 Chairman Smith. Without objection, the amendments will
- 1400 be considered as read.
- 1401 [The amendments of Mr. Scott follow:]
- 1402

1403 Chairman Smith. And the gentleman from Virginia is

- 1404 recognized to explain the amendments.
- 1405 Mr. Scott. Thank you. Mr. Chairman, amendment number
- 1406 77 would have the sense of Congress in the bill. The bill
- 1407 says that you should use best practices for the purposes of
- 1408 bullying. It suggests that best practices is only limited
- 1409 to bullying. The language has changed to make it clear that
- 1410 best practices are expected in all cases. Number 79 retains
- 1411 the language in current law calling for research-based anti-
- 1412 bullying programs when JABG funds are used.
- 1413 I think both of those are consistent with the intent of
- 1414 the present law and of the bill.
- 1415 Chairman Smith. Okay. Thank you, Mr. Scott. And if
- 1416 the gentleman would yield --
- 1417 Mr. Scott. I yield.
- 1418 Chairman Smith. I support --
- 1419 Ms. Jackson Lee. I would like to be able to see the
- 1420 amendment, Mr. Chairman, before you offer support because I
- 1421 have only seen --
- 1422 Chairman Smith. I was going to say that I support these
- 1423 amendments. I will wait for the gentlewoman from Texas to

take a look at them. But I support these amendments and

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1425 urge my colleagues to support them as well. 1426 Are there any other members who wish to be recognized? 1427 Ms. Jackson Lee. May I offer a friendly amendment, 1428 please, a friendly amendment to number 77 by indicating for 1429 the use of best practices engaged for bullying prevention 1430 and all activities which grants under part whatever it is may be used. I would like to be consistent with the 1431 1432 legislation and say encourage the use of best practices is encouraged for the prevention of bullying and for all other 1433 1434 activities for which grants are given. 1435 Ms. Scott. Well, it is redundant. If the gentlelady is 1436 insisting that the word "bullying" be used another different time. Amendment 79 has it as an allowable use. The point 1437 1438 of this amendment is to make it clear that best practices 1439 are to be encouraged for all activities and not single out

one activity for which best practices are used.

slogans and sound bites and what may be --

We have gone to great lengths over the course of the

juvenile justice legislation to make it clear that best

practices and evidence-based practices are used, not just

- 1445 Ms. Jackson Lee. Would the gentleman yield? In the
- 1446 spirit of collegiality, if I could read it to you, maybe you
- 1447 would understand what I am saying. "Best practices is
- 1448 encouraged for the prevention of bullying and all other
- 1449 activities." I want to keep it consistent, you know, with
- 1450 the legislation. I would ask the gentleman if he would -- I
- 1451 do not take out "all activities," and I said "and all other
- 1452 activities."
- 1453 Mr. Scott. Well, yeah, yeah. But what is the
- 1454 legislative purpose of putting "bullying" there when it is
- one of 13 different allowable uses? To single out one
- 1456 suggests there is some legislative purpose to that.
- 1457 Ms. Jackson Lee. If the gentleman is yielding, it is
- 1458 not exclusive. It is clarifying, and I think it is
- 1459 enhancing. And so I would appreciate if the gentleman would
- 1460 view it in that way. And his language that has "all other
- 1461 activities" remains in place.
- 1462 Mr. Scott. Well, if the chairman would make it clear in
- 1463 the report language that this is totally duplicative and
- 1464 redundant and has no legislative purpose.
- 1465 Mr. Marino. [Presiding] Is this something we can work

- 1466 out on the way to the floor?
- 1467 Ms. Jackson Lee. Yes, I will look forward to doing
- 1468 that. We can move on the amendments.
- Mr. Marino. Does the gentlelady withdraw her amendment?
- 1470 Ms. Jackson Lee. I do withdraw it, and I would like to
- 1471 move forward on the amendments. I would like to pass this
- 1472 legislation, and I would like to encourage my colleagues to
- 1473 support the bill.
- 1474 Mr. Marino. Does anyone else wish to speak on the Scott
- 1475 amendments?
- 1476 [No response.]
- 1477 Mr. Marino. If not, the question is on the amendment.
- 1478 All in favor, signify by saying aye.
- 1479 Opposed?
- 1480 Mr. Scott. Parliamentary inquiry, Mr. Chairman.
- 1481 Mr. Marino. Yes?
- 1482 Mr. Scott. Did the amendments pass?
- 1483 Mr. Marino. Well, I was asked to wait for a moment from
- 1484 my colleague. I am just ready to ask if we can get moving
- 1485 here, please. We all right?
- 1486 The vote was called. In the opinion of the chair, the

- 1487 ayes have it.
- 1488 Are there any other amendments?
- 1489 Mr. King. Mr. Chairman, I have an amendment at the
- 1490 desk.
- 1491 Mr. Marino. Okay.
- Mr. Scott. Mr. Chairman, I reserve a point of order.
- 1493 Mr. Marino. Okay. The clerk will report.
- Ms. Kish. Amendment to H.R. 6019, offered by Mr. King
- 1495 of Iowa, amendment to page and line --
- 1496 Mr. Marino. Without objection, the amendment is
- 1497 considered as read.
- 1498 [The amendment of Mr. King follows:]
- 1499

- 1500 Mr. Marino. And the gentleman is recognized.
- 1501 Mr. King. Mr. Chairman, I identify this as an amendment
- 1502 to the Scott amendment number 79.
- 1503 The chair took up the Scott amendment in preference to
- 1504 the King amendment. The King amendment does go to the Scott
- 1505 amendment as adopted. But it does not strike the findings
- 1506 as has been reported. The amendment that is in front of
- 1507 you, the King amendment, is an amendment that only strikes
- 1508 the language in the Scott amendment that also was in the
- 1509 underlying bill and replaced identically and verbatim by the
- 1510 Scott amendment.
- 1511 And these are the words that would be struck by the King
- 1512 amendment to the Scott amendment, which is, "as well as
- 1513 intervention programs regarding bullying."
- And, Mr. Chairman, this amendment is eliminating the
- 1515 language which creates Federal programs and expands existing
- 1516 Federal programs.
- 1517 I have supported this legislation in the past when it
- 1518 passed out of this committee and off the floor in 2005. I
- 1519 support this legislation today as a reauthorization. But I
- 1520 think everybody in this Congress knows that we cannot be

1521 expanding the scope of government. The Supreme Court has 1522 taken care of that today for us. 1523 But with bullying -- thank you for the smile, the ranking member from Michigan. But what we have is with 1524 1525 bullying, I believe that bullying has almost become a human 1526 universal. It exists in every society and every 1527 civilization from the dawn of humanity and the dawn of time. And we can and should stigmatize the bullies and de-1528 1529 stigmatize their victims. 1530 We have made some progress with those programs. The 1531 tragedies that have taken place across the country and the 1532 tragedies that have taken place in my neighborhood are stark 1533 and they are painful. And anyone in this Congress opposes 1534 bullying. 1535 But one of the things that has been taken place is the Federal government has grown beyond its scope. What I have 1536 1537 seen is this. I sat down with a whole series of teachers 1538 and said, do you need a Federal program to address bullying? I have not found one teacher that has said that. My wife 1539 1540 has taught two generations of kindergartners, and her

friends on that list that flow in that culture in

civilization say, no, we do not need the Federal government

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1543 intervening. Each one is an individual case. And we can 1544 take care of these individual cases within our schools if we 1545 have a good superintendent, a good principal, a good 1546 teacher, and, even better yet, if we have cooperative 1547 parents. 1548 For the Federal government to intervene and create 1549 intervention programs between parents, teachers, parents, principals, and superintendents, schools, and school boards, 1550 1551 it is irresponsible on our part to think that we can step 1552 into these schools and create programs. 1553 And I went further, and I met with a significant number 1554 of the State Board of Education just on Monday night, and I 1555 asked them, do you need more tools from the Federal 1556 government? Do you need us to create more programs to deal 1557 with bullying in the schools? Their answer was, we have a 1558 law. We have some Federal help to guide us. We have a 1559 State law, and we require every school district to establish 1560 an anti-bullying program within their school district. And we believe it is effective, and we believe that we can 1561 1562 address this without the Federal government. And we would

1563 just as soon not have the Federal government intervene in 1564 the relationships between the State Board of Education, our superintendents, our principles, our teachers, our parents, 1565 1566 our families, and our communities. 1567 This is an unnecessary Federal intervention. It is an 1568 expansion of the authorization that we established here in 1569 2005, in good faith and good conscience. And this is an 1570 example also of what happens when the Federal government 1571 sticks the nose of its camel under the tent. Someone comes along and slips a little subtle language in there that 1572 1573 reaches the Federal government into our schools. And now if 1574 my amendment does not succeed here, and we end up with 1575 reauthorization that becomes law, you will see this little innocuous language that says, "as well as intervention 1576 1577 programs regarding bullying," that little innocuous language becomes an intervention program that identifies and perhaps 1578 1579 also profiles young people as likely to be bullyers, and 1580 under the direction and potential punishment of some Federal 1581 government program. 1582 We cannot raise children at the guidelines of the Federal government. We can do so if the parents are 1583

1584 involved. We can do if local government is involved, local

- 1585 school systems are involved. But if there was ever anything
- 1586 that was outside the scope of the vision of our Founding
- 1587 Fathers, one of them certainly was keeping the Federal
- 1588 government out of the relationship between parents,
- 1589 students, parents, teachers, principals, administrators.
- 1590 And so I urge the adoption of this amendment, which just
- 1591 simply allows the underlying legislation to be reauthorized
- 1592 within the scope of its original intent in 2005, and within
- 1593 the scope that came before this committee. I support the
- 1594 passage of this bill and its reauthorization in its original
- 1595 form. And I urge adoption of my amendment.
- 1596 And I yield back the balance of my time.
- 1597 Mr. Marino. Thank you, Mr. King. Are there any other
- 1598 members that wish to speak on the amendment?
- 1599 Ms. Jackson Lee. Mr. Chairman?
- 1600 Ms. Marino. Yes, Ms. Jackson.
- 1601 Ms. Jackson Lee. I vigorously oppose the gentleman's
- 1602 amendment, and I thank the committee, and I thank Chairman
- 1603 Smith for --
- 1604 Mr. Marino. Excuse me. The gentlelady is recognized

- 1605 for 5 minutes.
- 1606 Ms. Jackson Lee. Thank you, Mr. Chairman. I thank
- 1607 Chairman Smith for the work that we have done together and
- 1608 his opposition to Mr. King's amendment.
- 1609 This, in fact, as my colleagues have just said to me,
- 1610 guts the bill. This is not in any way to distract away from
- 1611 local and State jurisdiction. In fact, this is enhancement.
- 1612 It is well acknowledged that we are living in different
- 1613 times from even the time of the most recent reauthorization
- 1614 of this block grant. And we worked very hard in listening
- 1615 to testimony from people all over the country on the
- 1616 victimization and the tragedies that have occurred with
- 1617 respect to what is a term that is not of yesteryear. It is
- 1618 not the schoolyard fight. It is more difficult than that.
- And what we are encouraging is that to highlight for
- 1620 school districts, and States, and local municipalities,
- 1621 working with juveniles, best practices, intervention, not to
- 1622 the exclusion of any other utilization of the block grant.
- 1623 We worked very hard to narrow the language. This
- 1624 legislation is not recent in coming. It has vast support.
- 1625 And its underlying premise is, again, to enhance and

1626 reauthorize this funding. And as many members have 1627 critiqued, they would like it to be more, count me in. I 1628 would like it to be more. 1629 But, colleagues, this has come about through intense 1630 cooperation and work, and I would ask that the amendment of 1631 Mr. King be rejected by this committee, and that we pass 1632 H.R. 6019, and provide enhanced opportunity for our local communities to answer the question of why 13 million 1633 1634 children claim that they are being bullied in this country. 1635 And I would yield back to the gentleman and call for a 1636 vote, and call for a vote on the underlying bill. 1637 Mr. Marino. Thank you. Does anyone else wish to make a statement or discuss this amendment? 1638 1639 [No response.] 1640 Mr. Marino. No? Okay. Without objection, though, I ask that Chairman Lamar Smith's statement be entered into 1641 1642 the record in opposition to this amendment.

[The information follows:]

1643

Mr. Marino. The question is on the amendment.

- 1646 Those in favor, say --
- 1647 Mr. King. Mr. Chairman, a point of order. I believe
- 1648 that there is a reservation on the table.
- 1649 Mr. Marino. Oh, yes.
- 1650 Mr. Scott. Mr. Chairman, I withdraw my point of order.
- 1651 Mr. Marino. Okay, thank you.
- Now the question is on the amendment.
- 1653 Those in favor, say aye.
- 1654 Those opposed.
- 1655 In the opinion of the chair, the noes have it, and the
- 1656 amendment is not agreed to.
- 1657 Are there any other amendments at the desk?
- 1658 [No response.]
- Mr. Marino. No other amendments?
- [No response.]
- Mr. Marino. Okay. A reporting quorum being present,
- 1662 the question is on reporting the bill, as amended, favorably
- 1663 to the House.
- 1664 Those in favor, say aye.
- 1665 Those opposed, say no.

The ayes have it, and the bill, as amended, is ordered 1666 1667 reported favorably. 1668 Ms. Jackson Lee. Thank you very much, Mr. Chairman. 1669 Mr. Marino. Okay. Without objection, the bill will be 1670 reported as a single amendment in the nature of a substitute 1671 incorporating amendments adopted. And staff is authorized 1672 to make technical and conforming changes. Members will have 1673 2 days to submit their views. 1674 [The information follows:]

1676 Mr. Marino. There being no further business before the

- 1677 committee, we are adjourned.
- 1678 [Whereupon, at 1:35 p.m., the committee was adjourned.]